Application: Brownfield Cleanup

Brownfields: shut down or abandoned industrial areas

Example: Winkelman property in Syracuse

Between 690 and Erie near Teall



Photos: syracuse.com. Map and street view: maps.google.com

- Abandoned in the 1980s
- PCBs were present but have been removed; now tires, asbestos
- Outstanding tax bill: \$2.6 million

Brownfield problems in general:

- 1. Lost tax revenue on parcel
- 2. Negative externalities:
 - Lower property values for neighbors
 - Lower tax revenue on nearby parcels
 - Unsafe structures and debris
 - Higher crime

Cities would like brownfields redeveloped

But, risky for developers:

- Potentially contaminated
- Could be liable for cleanup or damages
- May prefer nearby greenfield sites

Stylized example:

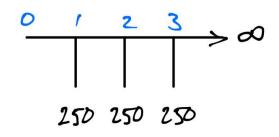
Site data:

Site condition:	Clean (C) or dirty (D)
Probabilities:	$ ho_{\it C}=60\%$, $ ho_{\it D}=40\%$
Site value if clean (C):	\$1 million
Externalities while vacant:	\$250k/year

Risk to developer:

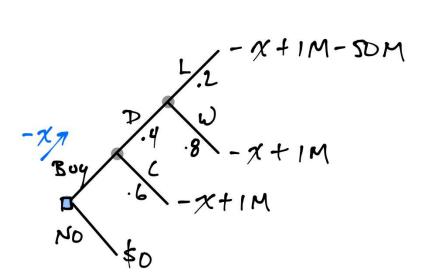
If site is dirty (D): 20% chance of losing a liability lawsuit (L) Cost if liable (L): \$50 million Interest rate: 5%

City sees the externalities:



$$PV_{ext} = \frac{\$250k}{0.05} = \$5 M$$

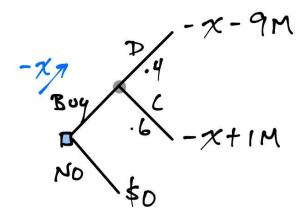
Developer's WTP for the property?



Taking the right-most EV:

$$EV = 0.2^{*}(-X - 49M) + 0.8(-X + 1M)$$

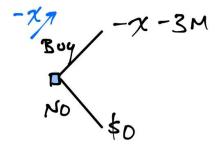
EV = -X - 9M (EV of owning the site if it's dirty)



Taking the right-most EV:

$$EV = 0.4 * (-X - 9M) + 0.6 * (-X + 1M)$$

EV = -X - 3M (EV of buying site before state is known)

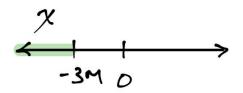


Maximum value of X for buying the site:

$$-X - 3M = 0$$

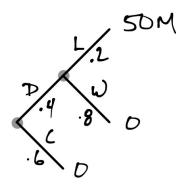
$$X = -3M$$

Only develop if paid at least \$3M to take the site



What would an insurance policy cost?

EV of claim?



Right node:

EV = 0.2 * 50M + 0.8 * 0 = 10M

Working back to the root node:

EV = 0.4 * (10M) + 0.6 * 0 = 4M

Premium = \$4M

Alternative version of developer's view using insurance:

Property value:	\$1 <i>M</i>
Insurance bill:	\$4 <i>M</i>
Net value:	1M - 4M = -3M

But, it's efficient to develop:

PV cost of externalities: \$5M

Net cost of development: \$3M

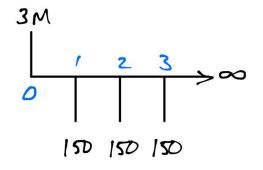
\$2M potential gain

Possible option: city provides insurance

Steps city would take:

- 1. Sell property for \$1M
- 2. Borrow \$3M via consols paying \$150k/year
- 3. Buy insurance policy for \$4M
- 4. Raise future taxes to pay for \$150k/year interest

Cash flow for consols



$$NPV = \$3M - \frac{\$150k}{0.05} = \$0$$

Arrangement is a Pareto improvement to future residents:

Annual benefit from reduced externalities:	+\$250k
Annual additional taxes:	-\$150k
Annual net gain:	+\$100k

PV of gain:

$$PV = \frac{\$100k}{0.05} = \$2M$$